



Balancing fear with hope: A more effective way of promoting smoking cessation?

14 August 2025

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Summary

Many countries have introduced large pictorial warning labels to replace the attractive branding that formerly featured on tobacco packages. The graphic images aim to ensure people who smoke understand the harms they face, and try to make smoking unattractive to young people, so they never start to smoke. Graphic images work by arousing fear; in theory, people manage fear by quitting. However, they may also rationalise warnings, ignore them, or exempt themselves from the risks shown.

Efficacy labels or inserts aim to complement graphic images by building people's confidence they can quit and by highlighting the benefits of becoming smokefree. To date, very few countries have introduced efficacy measures. We explored how people using roll your own tobacco in Aotearoa New Zealand viewed efficacy labels and explain why Aotearoa should also consider introducing this measure.

For decades, tobacco companies used on-pack branding to evoke images of femininity, ruggedness, comfort, success and acceptance. These brand personalities appealed to particular groups of people and fostered strong emotional connections with "their" tobacco brand.¹⁻⁴ Plain packaging removed these branding symbols and replaced iconic imagery with dissuasive colours and large pictorial warning labels (referred to as graphic images/images).⁵⁻⁹ The images typically feature diseased body organs showing the serious harms caused directly by smoking; they aim to educate people about the dangerous effects of smoking, encourage quit attempts among those who smoke, and prevent young people from starting to smoke.

Evaluations of these graphic images show these have prompted people to quit smoking, helped make smoking seem less normal, and contributed to decreases in smoking rates seen in many countries.¹⁰⁻¹² However, people who feel unable to quit may discount or ignore the warnings and try to convince themselves that the risks shown do not apply to them.¹³

Policy makers can address these reactions by balancing the negative emotions aroused by the graphic images with positive messages that aim to inspire confidence and hopefulness.¹⁴ Efficacy inserts, adopted by Canada more than two decades ago, recognise that some people who smoke could be more likely to make a quit attempt if packaging also offered advice that made quitting easier or showed the many benefits of becoming smokefree. In Canada, tobacco packaging includes efficacy inserts, small cards that feature practical tips on quitting and reinforce the benefits that will follow. Studies of efficacy inserts suggest people who read these more often feel more confident about quitting and have stronger beliefs that becoming smokefree will bring benefits, relative to people who read these inserts less often.¹⁵

New research in Aotearoa

Recently, we explored what people in Aotearoa New Zealand who smoke think about efficacy labels and asked them to develop labels they felt would be helpful.¹⁶ Our participants strongly endorsed efficacy labels, which they saw as messages of hope and encouragement that would motivate and empower people to think about quitting. They thought efficacy labels would be more likely to support quit attempts than the negative

images currently on tobacco packages.

We identified two main themes that could inform new policies. First, participants felt efficacy labels created a “safety net” and offered hope, while the graphic images alone seemed, in the words of one participant, “all bad news”. Feeling hopeful built confidence that quitting was possible, created an action pathway, and helped participants move beyond feeling judged or ashamed about smoking. Efficacy labels saw people who smoked not as irresponsible, or having made bad choices, but as complex and valuable human beings who shared the same aspirations as people who did not smoke. These messages valued people, acknowledged how difficult quitting can be, and created confidence that meeting the challenge would bring positive change. The second theme focussed on the agency people require to quit smoking. Some participants had tried many times to quit and valued practical advice that would help them complete their cessation journey and become smokefree.

Participants also thought that existing graphic images, which have not been updated since their introduction in 2018, have become less noticeable and convincing over time.¹³ As we have previously noted, reviewing the images so these incorporate more diverse and culturally relevant themes could make labels more trustworthy and more effective in encouraging people to quit.^{13,17}

Aotearoa’s smokefree goal of reducing smoking prevalence to less than five percent among all population groups [is now unlikely to be achieved](#). The repeal of the endgame measures introduced in the Smokefree Environments (Regulated Products) Amendment Act [created a policy vacuum](#).¹⁸ While other countries, such as Australia, are following Canada’s example,¹⁹ Aotearoa has failed to replace the repealed measures with any meaningful substitute. Current policy settings are missing an opportunity to make the images more meaningful and effective, and failing to provide people who smoke with support that could increase their chances of quitting.

Policy makers could draw on these findings, alongside evidence from Canada, and follow Australia’s initiative by introducing efficacy labels and developing new images that illustrate smoking’s harmful effects on people’s financial wellbeing and family connections, as well as their health. Offering positive messages and tips on quitting could complement the harsh depictions of smoking’s harms shown in graphic images, reduce the negative judgment people who smoke feel, and create the confidence and resilience needed to quit for good.

We summarised key findings from our research in the short animation below, prepared by ST_RY B_X (special thanks to Claudia Zwimpfer and Rob Appierdo). The creative team used quotes from participants (revoiced) to illustrate the themes identified and explain how presenting quitting as a hopeful journey could encourage and support smoking cessation.

What this Briefing adds

- Tobacco packaging could be more effective in prompting people to think about quitting and encouraging them as they try to stop smoking.
- Pictorial warning labels provide important information about smoking's harms but could be more effective if accompanied by advice on quitting.
- Other countries are moving to follow Canada's lead in introducing efficacy labels or inserts, which contain practical tips and motivational messages designed to support people who smoke to quit.

Implications for policy and practice

- The coalition Government's focus on smoking cessation misses opportunities to motivate and support people who smoke.
- Refreshing on-pack warning labels and mandating efficacy inserts would follow international best practice and could encourage smoking cessation.

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